

Message Text

LIMITED OFFICIAL USE

PAGE 01 WELLIN 02483 01 OF 05 100443Z

ACTION INR-10

INFO OCT-01 EUR-12 EA-10 ISO-00 ACDA-12 AGRE-00 AID-05

CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09

DOE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00

H-01 INT-05 IO-13 JUSE-00 L-03 NSAE-00 NSC-05

NSF-01 OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15

ICA-11 /158 W

-----056617 100544Z /20

R 100353Z MAY 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC 5547

INFO AMEMBASSY BERLIN

AMEMBASSY CANBERRA

AMEMBASSY BONN

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USLO PEKING

AMEMBASSY PORT MORESBY

AMEMBASSY SEOUL

AMEMBASSY SUVA

CNO WASHDC

FAA WASHDC

CINCPAC HONOLULU

CINCPACFLT PEARL HARBOR HI

CTF SEVEN FIVE

COMSEVENTHFLT

COMNAVSURFPA SAN DIEGO

COMTHIRDFLT

AMCONSUL AUCKLAND BY POUCH

LIMITED OFFICIAL USE SECTION 01 OF 05 WELLINGTON 02483

DEPARTMENT PASS INTERIOR

CINCPAC ALSO FOR POLAD AND ICA ADVISER

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 WELLIN 02483 01 OF 05 100443Z

EO 11652: N/A

TAGS: MNUC, PDIP, EAIR, EFIS, MILI, EWWT, WS, US, TN, AS

SUBJECT: AMBASSADOR'S BIENNIAL VISIT TO WESTERN SAMOA

REF: (A) USDAO WELLINGTON 132347Z MAR 78 NOTAL,

(B) COMTHIRDFLT 240240Z MAR 78 NOTAL, (C) USDAO WELL-

INGTON 310524Z MAR 78 NOTAL, (D) CINCPAC HONOLULU HI

06;

33Z APR 78 NOTAL, (E) CINCPACFLT 061948Z APR 78 NOTAL,
(F) USDAO WELLINGTON 022119Z MAY 78, (G) STATE 083194

SUMMARY: FROM APRIL 11 THROUGH 14, I MADE MY BIENNIAL OFFICIAL VISIT TO WESTERN SAMOA, ACCOMPANIED BY MRS. SELDEN AND THE EMBASSY POLCONS. THIS REPORT SUMMARIZES MY FINDINGS ON A VARIETY OF TOPICS, INCLUDING NUCLEAR-POWERED WARSHIP VISITS, COMMUNIST COUNTRY RELATIONS WITH WESTERN SAMOA, THE PROPOSED REEF CLEARANCE PROJECT, CIVIL AVIATION PROSPECTS AND PROBLEMS, THE SOUTH PACIFIC REGIONAL FISHERIES AGENCY, AND DECLARATION OF AN EXCLUSIVE ECONOMIC ZONE. ACTION REQUESTED: PLEASE NOTE REQUESTS FOR ACTION BY THE DEPARTMENT IN PARAS 3(A)(3) AND 3(B)(1-4) AND BY THE US NAVY IN PARA 4. END SUMMARY.

1. NUCLEAR POWERED WARSHIP (NPW) VISITS:

- A) I INITIALLY RAISED THIS SUBJECT WITH TERRY GOGGIN, THE ACTING SECRETARY TO GOVERNMENT. HE THOUGHT THERE WOULD BE NO OBJECTION TO VISITS BY U.S. NPW'S, BUT WANTED TO DISCUSS IT WITH THE PRIMIN, TUPUOLA EFL. BEFORE GOGGIN WAS ABLE TO DISCUSS IT WITH THE PRIMIN, I HAD AN OPPORTUNITY TO MENTION IT INFORMALLY TO TUPUOLA. HIS FIRST REACTION WAS THAT THERE WOULD BE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 WELLIN 02483 01 OF 05 100443Z

NO OBJECTION, BUT HE THEN DREW BACK SAYING HE WOULD HAVE TO GIVE IT MORE THOUGHT. THE FOLLOWING DAY, I AGAIN RAISED THE SUBJECT WITH HIM IN OUR FORMAL MEETING. WE AGREED THAT I WOULD SEND MY NAVAL ATTACHE TO APIA IN THE NEAR FUTURE TO DISCUSS THE SAFETY AND LIABILITY ASPECTS OF SUCH A VISIT AND TO SURVEY THE HARBOR SITUATION.

- B) ALL SIGNS WERE FAVORABLE THAT THE ASSURANCES OF THE STANDARD STATEMENT AND THE HOSMER RESOLUTION, PLUS A PRESENTATION BY THE NAVAL ATTACHE, WOULD BE SUFFICIENT TO GAIN APPROVAL IN PRINCIPLE OF NPW VISITS TO WESTERN SAMOA. I WILL BE SENDING A SEPARATE TELEGRAM PULLING TOGETHER ALL ASPECTS OF THE QUESTION OF NPW VISITS TO THE SOUTH PACIFIC ISLAND STATES AND GIVING MY RECOMMENDATIONS.

2. COMMUNIST COUNTRY RELATIONS:

- AQH EAST GERMAN RECOGNITION

- IN RESPONSE TO QUESTIONING ABOUT PREVIOUS REPORTS OF CONTACTS AT THE UN BETWEEN WESTERN SAMOAN REPRESENTATIVE IULAI TOMA AND GDR REPRESENTATIVES, GOGGIN INFORMED ME THAT THE GWS IS PREPARED IN PRINCIPLE TO NEGOTIATE RECOGNITION OF THE GDR. HE SAID THE GDR HAD PRESENTED A DRAFT JOINT STATEMENT WHICH THE GWS IS NOW STUDYING. GOGGIN ALSO NOTED THAT THE FRG HAD BEEN KEPT COMPLETELY INFORMED OF THE NEW YORK NEGOTIATIONS AND HAD RAISED NO OBJECTIONS TO GWS RECOGNITION OF THE GDR.

- B) NORTH KOREAN RECOGNITION

- GOGGIN ALSO CONFIRMED THAT THE GWS IS PREPARED IN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 WELLIN 02483 01 OF 05 100443Z

PRINCIPLE TO RECOGNIZE THE GOVERNMENT OF NORTH KOREA.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 WELLIN 02483 02 OF 05 100458Z

ACTION INR-10

INFO OCT-01 EUR-12 EA-10 ISO-00 ACDA-12 AGRE-00 AID-05
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09
DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00
H-01 INT-05 IO-13 JUSE-00 L-03 NSAE-00 NSC-05
NSF-01 OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /158 W

-----056717 100544Z /20

R 100353Z MAY 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC 5548

INFO AMEMBASSY BERLIN

AMEMBASSY CANBERRA

AMEMBASSY BONN

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USLO PEKING

AMEMBASSY PORT MORESBY

AMEMBASSY SEOUL

AMEMBASSY SUVA

CNO WASHDC
FAA WASHDC
CINCPAC HONOLULU
CINCPACFLT PEARL HARBOR HI
CTF SEVEN FIVE
COMSEVENTHFLT
COMNAVSURFPA SAN DIEGO
COMTHIRDFLT
AMCONSUL AUCKLAND BY POUCH

LIMITED OFFICIAL USE SECTION 02 OF 05 WELLINGTON 02483

LIKE THEIR EAST GERMAN COMRADES, HE SAID THE NORTH KOREANS IN LATE MARCH HAD ALSO PRESENTED A DRAFT JOINT STATEMENT ON RECOGNITION TO THE WESTERN SAMOAN PERMREP
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 WELLIN 02483 02 OF 05 100458Z

IN NEW YORK. IT IS CURRENTLY UNDER STUDY IN APIA. THE SOUTH KOREANS, ACCORDING TO GOGGIN, HAVE ASKED THE GWS TO DELAY RECOGNITION OF THE PYONGYANG GOVERNMENT, BUT, FOR OBVIOUS REASONS, HAVE NOT OBJECTED IN PRINCIPLE. GOGGIN GAVE EVERY INDICATION THAT SEOUL'S REQUEST WOULD BE IGNORED.

- C) SOVIET REPRESENTATION

- IN RESPONSE TO A SOVIET QUERY WHETHER THE GWS WOULD AGREE TO ACCREDITATION OF THE USSR AMBASSADOR IN WELLINGTON, GOGGIN SAID THAT THE GWS HAD REPLIED AFFIRMATIVELY AND IS NOW AWAITING MOVEMENT ON THE SOVIET SIDE.

- D) CHINESE COMMUNIST ACTIVITIES

- THE PRC EMBASSY IN APIA IS BEGINNING TO STEP UP THE PACE OF ITS ACTIVITIES. DURING MY VISIT, THE CHINESE EMBASSY WAS MAKING PREPARATIONS FOR A VISIT TO CHINA OF 28 LOCAL BUSINESSMEN AND THEIR WIVES. THEY WERE SCHEDULED TO ATTEND THE CANTON TRADE FAIR AND TO TRAVEL TO PEKING FOR MAY DAY CELEBRATIONS AND ALSO TO SHANGHAI. THE GROUP, WHICH IS PAYING ITS OWN EXPENSES, INCLUDES ALMOST ALL OF THE RESIDENT CHINESE TRADERS. THE WS MINISTRY OF AGRICULTURE WAS ALSO SLATED TO SEND A REPRESENTATIVE ON THE TRIP, WE UNDERSTAND AT PRC EXPENSE. A LARGE CHINESE TRADE MISSION WAS ALSO SCHEDULED TO ARRIVE SHORTLY IN APIA. BECAUSE OF ITS SIZE, COMPOSITION, AND PROPOSED LENGTH OF STAY, THERE IS SOME QUESTION WHETHER ITS MISSION IS CONFINED SOLELY TO TRADE.

3. CIVIL AVIATION AFFAIRS:

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 WELLIN 02483 02 OF 05 100458Z

- A) CONTINENTAL AIRLINES NEGOTIATIONS

- 1) DURING HIS TRIP TO AUSTRALIA FOR THE COMMON-WEALTH HEADS OF GOVERNMENT REGIONAL MEETING IN FEBRUARY, PRIMIN TUPUOLA EFI TOLD ME THAT HE HAD URGED PRIMIN FRASER TO AGREE TO LETTING CONTINENTAL INTO THE REGIONAL MARKET. FRASER RESPONDED THAT HE COULD NOT SEE ANYTHING WHICH WOULD ULTIMATELY STOP CONTINENTAL FROM COMING IN TO AUSTRALIA, BUT THAT THERE WOULD BE DELAY AS THE BUREAUCRATS HAGGLED. TUPUOLA SAID HIS GOVERNMENT HAD WRITTEN AGAIN RECENTLY "PUSHING, IN THE INTERESTS OF WESTERN SAMOA AND OTHERS, THAT CONTINENTAL COME IN."

- 2) DURING MY MEETING WITH MINISTER OF ECONOMIC AFFAIRS ASI EIKENI, HE MENTIONED THAT CONTINENTAL AIRLINES RECENTLY HAD A TEAM VISIT APIA TO SEE HOW CONTINENTAL'S PROPOSED SOUTH PACIFIC SERVICES COULD BE COMPLEMENTED BY AND HARMONIZED WITH THOSE PROVIDED BY WESTERN SAMOA'S POLYNESIAN AIRLINES. I PURSUED THIS FURTHER WITH GOGGIN WHO TOLD ME THAT THE GWS HAD BEEN MAKING EFFORTS ALONG THESE LINES FOR SOME MONTHS. IN ADDITION TO THE TWO APPROACHES TO THE AUSTRALIANS REPORTED ABOVE, PRIMIN TUPUOLA EFI VISITED TONGA, ACCOMPANIED BY FORMER AMERICAN SAMOA GOVERNOR REX LEE AND CONTINENTAL EXECUTIVES, LAST DECEMBER TO DISCUSS VARIOUS LINKAGES WITH CONTINENTAL'S SERVICE TO PAGO PAGO. TONGAN KING, TAUFU'AHAU TUPOU IV, HOWEVER, WOULD HAVE NOTHING TO DO WITH THE CONTINENTAL/SAMOAN APPROACH AS HE FEARED IT WOULD CONFLICT WITH HIS OWN SCHEME FOR AN INTERNATIONAL AIRPORT AND POSSIBLE AIRLINE. GOGGIN SAID THAT PRIMIN TUPUOLA EFI'S APRIL VISIT TO NUIE WAS FOR THE SAME PURPOSE. DESPITE SOME PRESSING, GOGGIN WAS VAGUE ABOUT THE DETAILS OF THE CONTINENTAL/SAMOAN PLANS, BUT CONCEDED THAT THERE MIGHT BE A MANAGEMENT AGREEMENT BETWEEN CONTINENTAL

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 WELLIN 02483 02 OF 05 100458Z

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 WELLIN 02483 03 OF 05 100535Z

ACTION INR-10

INFO OCT-01 EUR-12 EA-10 ISO-00 ACDA-12 AGRE-00 AID-05

CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09

DOE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00

H-01 INT-05 IO-13 JUSE-00 L-03 NSAE-00 NSC-05

NSF-01 OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15

ICA-11 /158 W

-----056913 100545Z /16

R 100353Z MAY 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC 5549

INFO AMEMBASSY BERLIN

AMEMBASSY CANBERRA

AMEMBASSY BONN

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USLO PEKING

AMEMBASSY PORT MORESBY

AMEMBASSY SEOUL

AMEMBASSY SUVA

CNO WASHDC

FAA WASHDC

CINCPAC HONOLULU

CINCPACFLT PEARL HARBOR HI

CTF SEVEN FIVE

COMSEVENTHFLT

COMNAVSURFPA SAN DIEGO

COMTHIRDFLT

AMCONSUL AUCKLAND BY POUCH

LIMITED OFFICIAL USE SECTION 03 OF 05 WELLINGTON 02483

AND POLYNESIAN AIRLINES WHICH WOULD INVOLVE PROVISION
OF AIRCRAFT (BOEING 727'S WERE MENTIONED), MANAGEMENT
AND TECHNICAL PERSONNEL, AND TRAINING. ECONMIN EIKENI,
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 WELLIN 02483 03 OF 05 100535Z

THE POLYNESIAN AIRLINES MANAGER, AND APIA ATTORNEY
AND AVIATION CONSULTANT KARANITA ENARI, WITH THEIR
WIVES, ARE PRESENTLY VISITING LOS ANGELES AS GUESTS
OF CONTINENTAL TO DISCUSS FURTHER MOVES.

- 3) WE WOULD APPRECIATE ANY FEEDBACK THE DEPARTMENT CAN PROVIDE ON THIS INFORMATION. THE ONLY ROUTE WHICH SEEMS LIKELY TO JUSTIFY USE OF CONTINENTAL'S LARGER 727 AIRCRAFT FOR THE PRESENT WOULD APPEAR TO BE APIA-AUCKLAND. A JOINT NATIONAL AIRWAYS CORPORATION (NAC)-POLYNESIAN SERVICE USING NAC BOEING 737'S WAS NEGOTIATED ONLY A FEW MONTHS AGO AND SERVICE BEGAN ON THIS ROUTE ON FEBRUARY 24. WITH THE GNZ-FORCED MERGER OF NAC INTO AIR NEW ZEALAND ON APRIL 1, THE LATTER, WHICH ALSO OPERATES A PARALLEL ONCE-WEEKLY APIA-AUCKLAND SERVICE, FINDS THIS SEPARATE SERVICE IN COMPETITION WITH ITS INHERITED JOINTLY OPERATED SERVICE WITH POLYNESIAN. FURTHERMORE, POLYNESIAN IS BLATANTLY ADVERTISING ON LOCAL RADIO THAT SAMOANS SHOULD USE THE JOINT SERVICE TO KEEP AS MUCH MONEY AS POSSIBLE IN SAMOAN HANDS. THE RESULT HAS BEEN THAT JOINT SERVICE SO FAR IS REPORTEDLY MAKING MONEY, DESPITE PREDICTIONS TO THE CONTRARY, AND AIR NEW ZEALAND IS TAKING THE PREDICTED LOSSES ON ITS PARALLEL SEPARATE SERVICE. IF CONTINENTAL BECOMES INVOLVED IN THIS TANGLE AND ULTIMATELY REPLACES AIR NEW ZEALAND AS POLYNESIAN'S PARTNER, THE POTENTIAL FOR COMPLICATING OUR BILATERAL NEGOTIATIONS WITH NEW ZEALAND FOR OPERATING RIGHTS FOR CONTINENTAL IS OBVIOUS.

- B) WESTERN SAMOAN COMPLAINTS ABOUT SO. PACIFIC ISLAND AIRWAYS (SPIA)

- 1) DURING MY MEETING WITH ECONOMIC MINISTER ASI LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 WELLIN 02483 03 OF 05 100535Z

EIKENI, HE RAISED FOUR ISSUES CONCERNING THE OPERATIONS OF SPIA BETWEEN TAFUNA AIRPORT IN AMERICAN SAMOA AND FALEOLO AIRPORT IN WESTERN SAMOA. I WOULD LIKE TO HAVE THE DEPARTMENT'S ADVICE ON RESPONSES TO BE MADE TO THESE COMPLAINTS. ALL BUT THE FOURTH COMPLAINT APPEAR TO ME TO BE THE RESULT OF WESTERN SAMOAN PARANOIA ABOUT COMPETITION WITH THEIR CARRIER, POLYNESIAN AIRLINES, BUT I WOULD LIKE TO BE FIRM GROUND IN MAKING A FORMAL REPLY.

- 2) ASI EIKENI FIRST COMPLAINED THAT SPIA, WHICH OPERATES BOTH UNSCHEDULED AIR TAXI SERVICES AND SCHEDULED SERVICES ON THE TAFUNA-FALEOLO ROUTE, SHOULD BE MADE TO COMPLY WITH THE SAME PASSENGER SECURITY REGULATIONS FOR ITS UNSCHEDULED SERVICES AS THE FAA HAS IMPOSED ON POLYNESIAN AIRLINES, WHICH OPERATES MAINLY SCHEDULED FLIGHTS. ACCORDING TO EIKENI, SPIA'S AIR TAXI SERVICES, BUT NOT ITS SCHEDULED FLIGHTS, ARE EXEMPT FROM THE FAS SECURITY REGULATIONS. TO MY SUG-

GESTION THAT THE SOLUTION FROM WESTERN SAMOA'S POINT OF VIEW IS SIMPLY TO DECREE THAT THE SAME REQUIREMENTS WILL APPLY TO BOTH SCHEDULED AND UNSCHEDULED SERVICES OF ALL AIRLINES, EIKENI DEMURRED BECAUSE OF THE COST TO THE GWS OF PROVIDING SECURITY PERSONNEL AT ALL HOURS OF THE DAY. HE ENDED BY SAYING THAT HE WANTED TO "FORMALIZE ARRANGEMENTS" REGARDING SPIA. WHATEVER THIS MEANT WAS UNCLEAR. LATER, HOWEVER, I OBTAINED COPIES OF PERMITS FOR BOTH POLYNESIAN AND SPIA WHICH SHOW THAT EACH IS PERMITTED TO OPERATE UNSCHEDULED AS WELL AS SCHEDULED SERVICES, THOUGH POLYNESIAN DOES NOT UTILIZE THE FORMER RIGHT FREQUENTLY. EIKENI SEES THE SITUATION AS AN UNFAIR COMPETITION RESULTING FROM A US-IMPOSED REGULATION. HOWEVER, UNLESS THE GWS WANTS TO IMPOSE ITS

OWN SECURITY REQUIREMENTS ON UNSCHEDULED FLIGHTS OR BEGIN NEGOTIATIONS TO ATTEMPT TO ELIMINATE THE PRESENT LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 WELLIN 02483 03 OF 05 100535Z

RECIPROCAL RIGHTS OF BOTH PARTIES TO OPERATE UNSCHED-

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 WELLIN 02483 04 OF 05 100546Z
ACTION INR-10

INFO OCT-01 EUR-12 EA-10 ISO-00 ACDA-12 AGRE-00 AID-05
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09
DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00
H-01 INT-05 IO-13 JUSE-00 L-03 NSAE-00 NSC-05
NSF-01 OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /158 W

-----056976 100548Z /10

R 100353Z MAY 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 5550
INFO AMEMBASSY BERLIN
AMEMBASSY CANBERRA
AMEMBASSY BONN
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USLO PEKING

AMEMBASSY PORT MORESBY
AMEMBASSY SEOUL
AMEMBASSY SUVA
CNO WASHDC
FAA WASHDC
CINCPAC HONOLULU
CINCPACFLT PEARL HARBOR HI
CTF SEVEN FIVE
COMSEVENTHFLT
COMNAVSURFPA SAN DIEGO
COMTHIRDFLT
AMCONSUL AUCKLAND BY POUCH

LIMITED OFFICIAL USE SECTION 04 OF 05 WELLINGTON 02483

ULED SERVICES, I SEE NO SOLUTION TO SPIA'S COMPETITIVE
"EDGE" ON THIS ONE.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 WELLIN 02483 04 OF 05 100546Z

3) EIKENI ALSO COMPLAINED THAT SPIA IS EXEMPT
FROM LANDING FEES AT TAFUNA AIRPORT, AMERICAN SAMOA,
BECAUSE OF THE SIZE OF THE AIRCRAFT IT USES, BUT POLY-
NESIAN IS REQUIRED TO PAY LANDING FEES FOR ITS
HEAVIER HS 748 AIRCRAFT. I WOULD HOPE THAT WE CAN RE-
SPOND THAT THE LANDING FEES AT TAFUNA ARE NOT INTENDED
TO BE DISCRIMINATORY AND ARE BASED ON OBJECTIVE CRITERIA.
AGAIN, THE ESSENCE OF EIKENI'S COMPLAINT IS THAT THE
USG IS MAKING IT POSSIBLE FOR SPIA TO COMPETE UNFAIRLY
WITH POLYNESIAN. DEPARTMENT AND FAA PLEASE PROVIDE A
DETAILED CASE WHICH I CAN USE IN REFUTING EIKENI'S
COMPLAINT.

- 4) THIRDLY, EIKENI COMPLAINED THAT SPIA HAS
BEEN "STEALING" PEACE CORPS PASSENGERS AT FALEOLO
AIRPORT WHO HAVE CONFIRMED RESERVATIONS ON POLYNESIAN
FLIGHTS DESTINED FOR TAFUNA BY CLAIMING THEY ARE RE-
QUIRED TO FLY AN AMERICAN CARRIER UNDER THE INTER-
NATIONAL AIR TRANSPORT FAIR COMPETITIVE PRACTICES ACT
(P.L. 93-623). PEACE CORPS APIA HAS BEEN ADVISED
INFORMALLY THAT VOLUNTEERS AND STAFF CAN USE POLYNESIAN
WHEN TIMING OR OTHER SPECIAL CIRCUMSTANCES DICTATE.
WE WOULD APPRECIATE CONFIRMATION OF THIS ADVICE. IN
RESPONDING, THE TYPE OF AIRCRAFT FLOWN BY SPIA
(DE HAVILLAND TWIN OTTERS, CESSNA 402'S, AND BRITTEN
NORMAN ISLANDERS) VERSUS THE HEAVIER HS 748 AIRCRAFT OF
POLYNESIAN, SHOULD BE TAKEN INTO CONSIDERATION.
ARE PC PERSONNEL REQUIRED BY LAW TO USE SPIA'S LIGHT
AIRCRAFT? IN ADDITION TO THE QUESTION OF AIRCRAFT SIZE

AS IT RELATES TO SAFETY, EIKENI ALSO CLAIMS THAT SPIA'S AIR TAXI OPERATIONS DO NOT HAVE TO MEET THE SAME STRINGENT TECHNICAL SAFETY REQUIREMENTS AS ARE IMPOSED BY FAA ON POLYNESIAN'S SCHEDULED SERVICES. LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 WELLIN 02483 04 OF 05 100546Z

I WOULD LIKE TO HAVE INFORMATION ON THIS POINT AS WELL.

- 5) FINALLY, EIKENI COMPLAINED THAT SPIA IS FAILING TO PAY OVERTIME CHARGES FOR CUSTOMS AND IMMIGRATION INSPECTORS WHO ARE SPECIALLY CALLED TO FALEOLO AIRPORT LATE AT NIGHT TO MEET UNSCHEDULED SPIA ARRIVALS. THOUGH THE CUSTOMS AND IMMIGRATION DEPARTMENTS ARE THREATENING NOT TO CLEAR SPIA PASSENGERS ARRIVING ON THESE FLIGHTS UNTIL THE CHARGES ARE PAID, EIKENI SAID HE WOULD NOT WANT TO SEE THIS HAPPEN SINCE IT WOULD DAMAGE WESTERN SAMOAN TOURISM. EIKENI ASKED OUR HELP IN RESOLVING THE SITUATION. IT APPEARS TO ME THAT THERE IS NO ROOM FOR USG INTERVENTION IN THIS SITUATION, BUT I WOULD APPRECIATE AN AUTHORITATIVE STATEMENT WHICH I CAN CONVEY TO EIKENI.

4. REEF CLEARANCE PROJECT:

- THIS SUBJECT HAS ALREADY BEEN DISCUSSED IN REFS. A - F. I SECOND MY NAVAL ATTACHE'S SUGGESTION THAT WE MOVE QUICKLY ON MOUNTING THE SURVEY PHASE OF THE PROJECT IF WE HOPE TO ACCOMPLISH IT BY JUNE 1. THE GWS WILL WELCOME THE PROJECT AND I AM CONFIDENT THAT WE CAN GET THEM TO WAIVE LANDING FEES AND PROVIDE A BOAT FOR THE SURVEY TEAM'S USE. HOWEVER, COMMUNICATIONS ARE ERRATIC BETWEEN WELLINGTON AND APIA AND THE GWS' OVERTAXED BUREAUCRACY MOVES SLOWLY, SO TIME IS OF THE ESSENCE. I ALSO WANT TO ADD MY OWN STRONG RECOMMENDATION THAT THE PROJECT BE DESIGNED TO AVOID ANY COSTS TO THE GWS. EVEN SOME SMALL CHARGES WOULD ROB THE PROJECT OF ITS LOW-COST-TO-US, HIGH IMPACT NATURE.

5. FISHERIES AFFAIRS:

- A) SOUTH PACIFIC REGIONAL FISHERIES AGENCY (SPRFA)

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 WELLIN 02483 04 OF 05 100546Z

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 WELLIN 02483 05 OF 05 100541Z
ACTION INR-10

INFO OCT-01 EUR-12 EA-10 ISO-00 ACDA-12 AGRE-00 AID-05
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09
DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00
H-01 INT-05 IO-13 JUSE-00 L-03 NSAE-00 NSC-05
NSF-01 OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15
ICA-11 /158 W

-----056941 100543Z /10

R 100353Z MAY 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 5551
INFO AMEMBASSY BERLIN
AMEMBASSY CANBERRA
AMEMBASSY BONN
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USLO PEKING
AMEMBASSY PORT MORESBY
AMEMBASSY SEOUL
AMEMBASSY SUVA
CNO WASHDC
FAA WASHDC
CINCPAC HONOLULU
CINCPACFLT PEARL HARBOR HI
CTF SEVEN FIVE
COMSEVENTHFLT
COMNAVSURFPA SAN DIEGO
COMTHIRDFLT
AMCONSUL AUCKLAND BY POUCH

LIMITED OFFICIAL USE SECTION 05 OF 05 WELLINGTON 02483

- 1. GOGGIN STATED FLATLY THAT WESTERN SAMOA WANTS
US MEMBERSHIP IN THE SPRFA AND "WON'T HAVE IT" WITHOUT
THE US AND FRANCE.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 WELLIN 02483 05 OF 05 100541Z

- 2. THE GWS' PRINCIPAL MOTIVATION FOR THIS IS ITS DESIRE TO HAVE US COOPERATION IN POLICING AMERICAN TUNA BOATS OPERATING OUT OF PAGO PAGO. THE WESTERN SAMOANS BELIEVE THAT THEIR FUTURE RESOURCES ARE BEING "PLUNDERED" BY AMERICAN FISHERMEN AND REALIZE THEY HAVE NO CAPABILITY TO POLICE THEIR OWN ZONE.

6. EXCLUSIVE ECONOMIC ZONE (EEZ):

- A) GOGGIN SAID THAT THOUGH THE NECESSARY IMPLEMENTING LEGISLATION HAD BEEN PASSED, THE GWS DOES NOT INTEND TO DECLARE AN EEZ UNTIL IT SEES THE OUTCOME OF THE NEGOTIATIONS ON THE FORMATION OF A SOUTH PACIFIC REGIONAL FISHERIES AGENCY. FURTHERMORE, HE SAID, DECLARATION OF A ZONE WOULD NECESSITATE NEGOTIATION OF MEDIAN LINES WITH A NUMBER OF STATES AND THE GWS IS NOT YET READY TO DO THAT.

- B) COPIES OF THE WESTERN SAMOAN EEZ LEGISLATION ARE BEING POUCHED IN RESPONSE TO REF. G. SELDEN

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AMBASSADORS, VISITS, TRAVEL REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978WELLIN02483
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780197-1044
Format: TEL
From: WELLINGTON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780571/aaaacirw.tel
Line Count: 622
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4c2f30a1-c288-dd11-92da-001cc4696bcc
Office: ACTION INR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 mar 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2729197
Secure: OPEN
Status: NATIVE
Subject: AMBASSADOR'S BIENNIAL VISIT TO WESTERN SAMOA
TAGS: MNUC, PDIP, EAIR, EFIS, MILI, EWWT, WS, US, TN, AS, (SELDEN, I ARMISTEAD)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/4c2f30a1-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014